Scientific Logic and the Environmental Review Process

The Baseline Study In Environmental Conflict Resolution

1-1 Introduction

Environmental problems result from man-made insults associated with the design and management of synthetic, engineered systems nested within the natural ecosystems.

1-3 Legislative Standards

As a "bug picking zoologist, my understanding has come not from formal academic education, but rather from the empirical experience as chairman of the Michigan Environmental Review Board of the State of Michigan. Currently, there exists three alternative mechanisms to resolve environmental conflicts in our state.

For those classes of environmental issues where the mechanisms are known and stimulus-response curves have been scientifically established, rules and regulations can be embodied in legislation and enforced by traditional activities. In general, damage functions must be directly observable and easily measured.

1-4 Michigan Environmental Protection Act

Legislation was adopted in 1971 through the efforts of Dr. Joseph Sax, law professor, and Tom Anderson, state legislator, that makes it legal for a citizen to sue any federal, state, industry, municipality or other individual for something called "unreasonable pollution."Furthermore, "unreasonable pollution" was purposefully <u>not</u> defined. If formal standards do exist, they can be utilized as baseline measurements of reasonable behavior, otherwise the judge may set standards based on social necessity.

The wetlands were classified into types, mapped and areal extents determined. Total vegetated wetlands in Willapa Bay and its contiguous drainage area were estimated to be about 6,000 hectares. Of this total, about 2,500 hectares have been diked for various purposes. Some of the diked areas remain as agricultural grasslands still under some tidal influence, while others have been filled to become uplands. All are partially or wholly removed form directly interacting as a part of the estuarine ecosystem (Table 1).

Projections in Table 2 were developed directly in response to pressures to quantify impacts on natural systems. Lack of specific information and hesitancy to project or extrapolate data is easily interpreted as a lack of real significance by the non-biologist. The complexity and interrelatedness of a natural system cannot be conveyed easily in the context of a typical study exercise. We have progressed from answering the question of "What biota are affected?" to "How are these biota affected (qualitatively)?" to "How much are these biota affected (qualitatively)?" This last question is exemplified in the above table of biomass data. The next question we will **\$paratext[+,1Level]**

have to deal with requires contrasting the relative amount of affected biota to that of unaffected biota. Loss of several thousand Dungeness crabs to a hopper dredge in an embayment during one day's dredging should sound significant, but when related to the entire 259 square kilometer estuary and the knowledge that one crab will produce in excess of one million offspring per year, this premise is open to question.

Concurrent with the environmental analyses, economic analyses of the dredging project were also completed. Suffice it to say that annual benefits were found to be \$333,300 compared to annual costs of \$593,000. Less than 10 full-time jobs in the local community were found to be dependent on shipping commerce using the main navigation channel.

1-5 Study Findings

A very abbreviated review of a few major findings is sufficient for discussing how technical environmental information is (or is not) input to the planning process. Wetlands extent in Grays Harbor, summarized in Table 3, provides a data base for some first order conclusion.

One of the rarest salt marsh types in the harbor, sedge marsh, has been most frequently diked and/or filled for disposal of dredged material. In fact, its present rarity is due in some measure to dredging and filling—not because of any insidious desire to fill the rarest habitat areas, but simply because sedge marshes occur (ed) in the inner harbor where developable land is most coveted and ample dredged material has been available as fill. Some of these fills have evolved into present sedge marshes although usually of lesser area

\$paratext[+,1Level]

than before. An added

\$paratext[+,1Level]

	n
	10
	15
	th
	at
	fo
	0
	d bo
	na hi
	ta
	t

	an
	d
	in
	ve
	nt
	OT
	V
	st
	di
	65
	sh
	0
	W
	ed
	2
	a ra
	th
	or
	P
	10
	ta t
	nt
	ae
	pe
	n
	de
	nc
	е
	of

	SO
	m
	e
	d
	uc
	ks
	0
	n
	se
	d
	ge
	m
	ar
	$^{\mathrm{sh}}$
	es

Table 1: Lakes Studied

Name Continent Area Depth Caspian Sea Asia-Europe 143,244 3,363 Superior North America 31,700 1,330 Victoria Africa

26,828 270 Aral Sea Asia 24,904 220 Huron North America 23,000 750 Michigan North America 22,300 923 Tanganyika Africa 12,700 4,823 Baykal Asia 12,162 5,315 Great Bear North America 12,096 1,463 Malawi Africa 11,150 2,280 Great Slave North America 11,031 2,015 Erie North America 9,910

210 Winnipeg North America 9,417 60 Ontario North America 7,550 802 Balkash Asia 7,115 85 Ladoga Europe 6,835 738 Chad Africa 6,300 24 Maracaibo South America 5,217 115 Onega Europe 3,710 328 Eyre Australia 3,600 4 Volta Africa 3,276

Titicaca South America 3,200 922 Nicaragua North America 3,100 230 Athabasca North America 3,064 407 Reindeer North America 2,568 720 Turkana Africa 2,473 240 Issyk Kul Asia 2,355 2,303 Name Continent Area Depth